

# **State Historic Tax Credit**<br/>**Incentives**

Tools and Perspectives for Building Stronger and More Vibrant Communities

**JANUARY 24, 2023** 





#### **Bill Frist**

Former U. S. Senate Majority Leader, and host of the podcast "A Second Opinion, Rethinking American Health"





#### Renee Kuhlman

Senior Director of Outreach and Support, National Trust for Historic Preservation





#### **Kate Lenzer**

Senior GIS Project Manager, National Trust for Historic Preservation





#### **Irvin Henderson**

Principal, Henderson and Company; Board of Directors, Main Street America; past Board Chair National Trust Community Investment Corporation; Trustee Emeritus National Trust for Historic Preservation





# Whitney LaNasa

Senior Managing Director, Stonehenge Capital





#### **Michael Sothan**

Executive Director, Main Street Beatrice, Nebraska; National Trust Advisor





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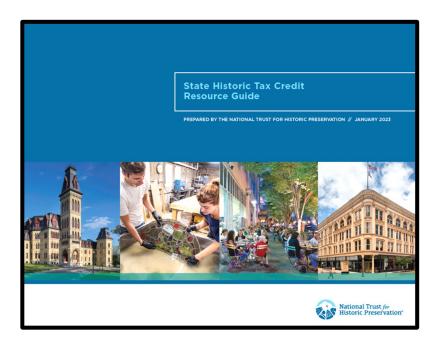


#### Renee Kuhlman

Senior Director of Outreach and Support, National Trust for Historic Preservation

### **New Resource Guide**

forum.savingplaces.org/state-htc



New State HTC resource guide:

- describes a variety of policy benefits;
- lists components of effective programs; and
- outlines key features of 37 state HTC programs.

#### State HTCs Pay Back Public Investment <u>During Construction</u>



#### The most effective State HTCs:

- Generate \$0.33 \$0.40 cents for every \$1 of public funding invested; and
- This return on investment is compounded through state taxation of labor and materials.



**Effective State** HTCs return a state's investment within 4-7 years of a completed rehabilitation.

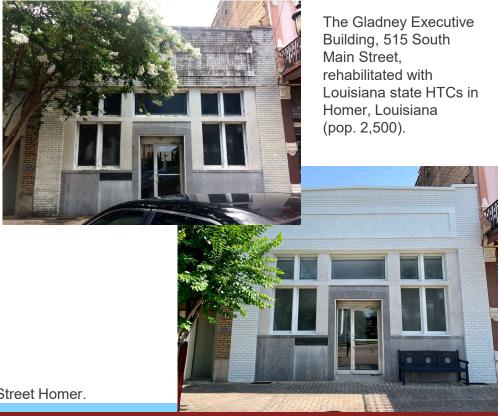
Elements: Books Coffee Beer

Heart of Biddeford Main Street, ME (Great American

Main Street award winner)

### Receive HTCs only when the rehab is completed





# Fills a Critical Funding Gap



### Q: What makes a great HTC program?

A: When credits are predictable,

transferable, and ....

One of the first Dubuque rehabilitation projects made possible by the Iowa State Historic Tax Credit, had a transformative impact on the community, according to John Gronen, Gronen Construction, BY MATTHEW GILSON



#### State-by-state chart reveals states' priorities

		EFFECTIVE	PRODUCING	FOR	ADDITIONAL CREDITS/ STATE	REHAB	ANNUAL AGGREGATE		DIRECT	DISPROPORT- IONATE ALLOCATION BY PARTNERSHIP		CARRY
Alabama	Act #2017-380	YEAR 2018	PROPERTIES 25%	HOMEOWNERS	PRIORITIES	Greater of 50% of purchase price or \$25,000	\$20M	\$5M; 40% reserved for counties with <175K population	TRANSFER	AGREEMENT	REFUND	FORWARD
<u>Arkansas</u>	Act 840	2009	25%	25%	Major Historic Rehab Tax Credit	\$25K commercial; \$5K homeowners; \$1.5M major rehab	\$8M	\$400K commercial; \$25k non-income producing properties	•	•		5 years
<b>California</b> (Rules out for comment)	SB451	2021	20%	20% if adjusted gross income <\$200K	25% for federal surplus property, affordable housing, designated census tract, military base reuse, or transit oriented development	same as federal HTC	\$50M, with set asides of \$2M for homeowners and \$8M for small projects (< \$1M QRE)	none for commercial; \$25K for homeowners		•		7 years
<u>Colorado</u>	<u>HB1190</u>	2015; reauthorized 2018	25% for \$2M QRE; 20% for \$2M+ QRE	20%	25% disasters; 35% rural communities	\$20,000	\$10M commercial, no residential aggregate cap	\$1M commercial; \$50K per residential property through 2032	•		after 10 years refundable	10 years
Connecticut	Connecticut Code Title10, Chapter- 184b, Section 10-416c C.G.S. section 10-416	2014 commercial; 2000 homeowners	25%	30%	30% affordable housing or in opportunity zones	25% of assessed building value (commercial); \$15K (homeowners)	\$31.7M (commercial); \$3M (homeowners)	\$4.5M commercial; \$30K homeowners	•	•		5 years
<u>Delaware</u>	30 Del.C. Ch.18, Subch. II, §1815(b)	2002	20%	30%	30% for non- profits; 40% for affordable housing and low income owners	same as federal HTC; \$5K for owner-occupied	\$8M; set asides \$1.5M small projects; \$1.5M downtown development districts; and \$100K resident curators	\$30K for homeowners	•	•		10 years

#### Ideas for Using the New Tools

- ✓ Learn about your state's tax credit and ones in neighboring states
- ✓ Share with allies and those in adjacent fields
- ✓ Create your own benefits list using local examples
- ✓ Dig into existing research or start a research project
- ✓ Join or start a coalition to praise and/or call for improvements
- ✓ Advocate for more SHPO funding.
- ✓ Share via social media
- ✓ Talk to reporters



Developers Collaborative and Sea Coast Management leveraged state and federal tax credits to complete a complex adaptive reuse project that converted the former St. Joseph's Convent into 66 affordable and 22 market rate housing units for seniors. The Motherhouse. Portland, Maine

## Your Ideas: Housing? Sustainability?

"LEED Gold Rating or Equivalent"

"Equitable Development"

"Main Streets"

"Rural Development"

"Flood Mitigation"

"Energy Retrofits"

"Disaster Relief"

"Workforce Housing"

"Abandoned Buildings"

"Barns

"Transit Oriented Design (TOD)"

"Accessory Dwelling Units (ADUs)"

"More Affordable Housing"

"Code Improvements"





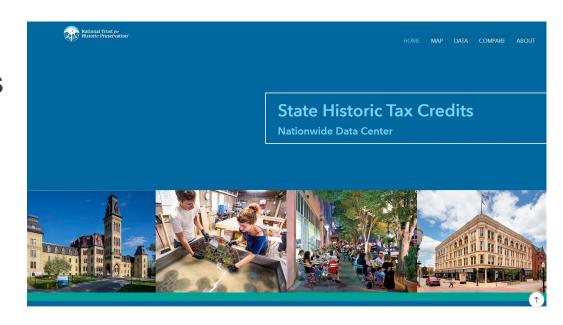
#### **Kate Lenzer**

Senior GIS Project Manager, National Trust for Historic Preservation

# **State Historic Tax Credits** Nationwide Data Center

 Mobile-friendly tools coming soon

Feedback form







#### **Irvin Henderson**

Principal, Henderson and Company; Board of Directors, Main Street America; past Board Chair National Trust Community Investment Corporation; Trustee Emeritus National Trust for Historic Preservation

## STATE HISTORIC TAX CREDITS



- Used in conjunction with federal and often New Markets
- SHPO is regulator and source
- Increase equity, less debt
- Enables projects that are resource needy, Main Street, rural, ethnic, difficult

# The New Granada Square-Pittsburgh



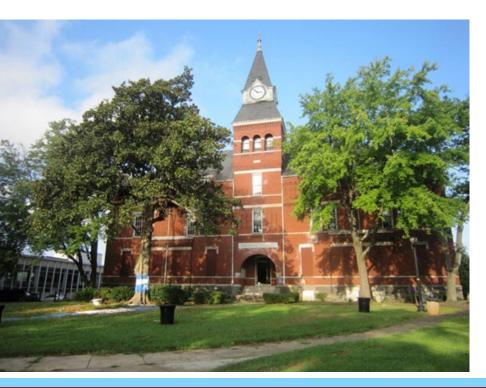
- Job creation
- Small business development
- Essential services
- Community engagement
- Heart and soul of CD
- From limited to 25% of QRE's

# The Prince Hall Grand Lodge



- 25% Alabama state HTC
- Oversubscribed
- Wait can be three years
- SHPO-great collaborator
- Will submit Federal app too
- Legislative advocacy
- Mayoral involvement

## **Historic Fountain Hall--Atlanta**



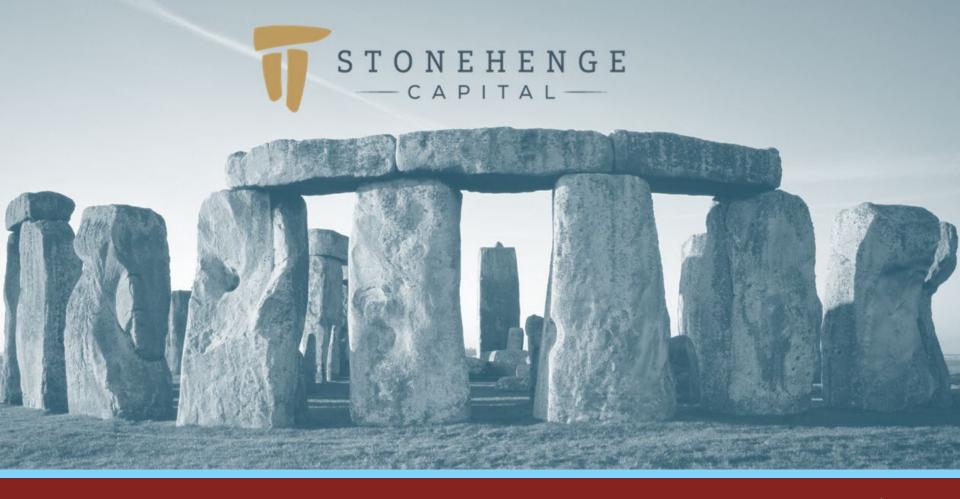
- \$26.98 Million
- \$24.63 –Qual. Rehab Exp.
- \$4,236,360—Federal HTC
- \$4,926,000—State HTC
- \$8,000,000-capital campaign
- \$9,817,640--Debt





# Whitney LaNasa

Senior Managing Director, Stonehenge Capital





Stonehenge participates in a variety of federal and state incentive programs designed to stimulate private capital investment in targeted industries and generate economic growth. For 20+ years, Stonehenge has employed a placed-based investment strategy that has delivered economic and social returns and is excited for the opportunities on the horizon to continue to be a market leader.



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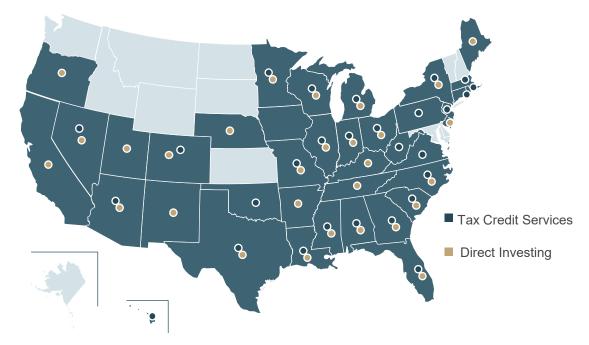
Joined Stonehenge in 2009

- · BS, JD Louisiana State University
- Tax LLM, University of Alabama
- Responsible for all managing the Tax Credit Services team, a leader in Federal and State Tax Credits and Incentives

#### **National Platform**

Stonehenge has participated in 76 state tax credit incentive programs across 35 states and between its two business lines have made investments in 38 states.

Stonehenge and its principals have built a track record that spans over 25 years of investing and the placement of approximately \$5 billion of various tax credits



# Historic Tax Credits Introduction – Process

fully underwritten, financed and closed

**Building Utilized** 

	Pre-Development		Construction		Construction Completion		Credit Claimed
	Historic rehabilitation opportunity identified  Preservation consultant engaged to confirm	•	Construction in accordance with the Part 2 approval commences	•	Certificate of Occupancy or equivalent is issued by local jurisdiction evidencing the building has been "Placed in	<b>-</b>	Federal historic tax credits are claimed by investor ratably over a five-year period. State historic tax
	eligibility and feasibility and to review drawings	•	Third party inspector and historic consultant visit the property on a		Service"		credits are claimed pursuant to State law.
•	Part 1 application (historic nature of building) is submitted; projects are eligible if located within a		monthly basis	•	QRE's Certified by Independent CPA "Cost Certification"		
	historic district or are individually listed on the National Register of Historic Places	•	Part 2 amendments may be submitted to SHPO to approve mino scope changes caused by conceale		Part 3 application (documenting the work has been completed with	•	The historic character of the building must be maintained for the five-year period beginning on the
•	Due diligence, including design drawings and construction estimates, progress and are refined		conditions and / or progression of design drawings		photographs) reviewed by SHPO and NPS		date the building is placed-in- service
•	Construction, historic financing, and all other project sources identified and negotiated						
•	Part 2 application (completed plans and specs) submitted to and approved by SHPO						
•	Fixed or guaranteed maximum price contract for full scope of work negotiated with contractor						
	Legal documents are negotiated; development is						

#### Historic Tax Credit Introduction

The historic tax credit complements traditional financing options and fills a critical gap in the budget to rehabilitate historic buildings, as the cost generally exceeds the cost of new construction.

Project Uses						
Acquisition	\$1,950,000					
Exterior Demolition	\$50,000					
Rehab of existing building	\$8,000,000					
TOTAL	\$10,000,000					

Project Sources							
Construction Loan	\$4,928,000	49%					
Developer Equity	\$2,000,000	20%					
Total HTC Proceeds HTC Equity	\$3,072,000	31%					
Total	\$10,000,000						

QREs	\$8,000,000
FHTC %	X 20%
FHTCs	\$ 1,600,000
Price per FHTC	X \$0.82
FTHC Proceeds	\$ 1,312,000
SHTC % (varies by state)	X 25%
SHTCs	\$2,000,000
Price per SHTC	\$0.88
SHTC Proceeds	\$1,760,000
Total HTC Proceeds	\$3,072,000

# Historic Tax Credit Portfolio Examples









#### The World Trade Center - New Orleans LA

- Stonehenge invested in the rehabilitation of the 1960s era structure in the heart of New Orleans. The project was placed in service in June 2021 and generated federal state HTCs. The property contains a 341-room Four Seasons hotel, a public cultural attraction, two restaurants, a spa, and 24,000 square feet of meeting space.
- The project is projected to create 450 permanent jobs and approximately 1,100 direct, 200 direct off-site and more than 200 indirect predevelopment or construction jobs.

#### First National Center - Oklahoma City, OK

- Stonehenge invested in the rehabilitation of the former First National Bank in downtown Oklahoma City generating federal and state HTCs. The project, which placed in service in December 2021, includes a 146-room Marriott Autograph Collection hotel with 13,500 square feet of meeting space, and 193 residential apartments.
- The project is one of the largest asbestos abatement projects in the country that implemented sustainable construction practices by reusing and recycling more than 15 million pounds of materials.

#### Champion Mill - Hamilton, OH

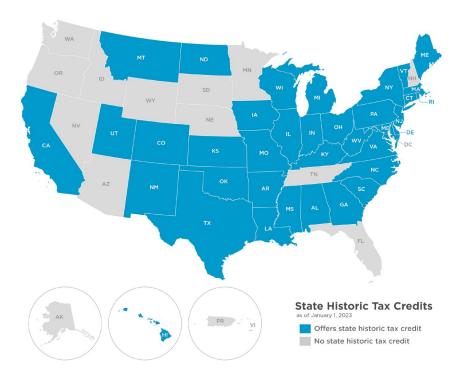
- Stonehenge invested in the rehabilitation of the former paper mill located in Hamilton, OH, a suburb of Cincinnati. The project generated federal HTCs, state HTCs, and state TMUD credits. The site on the west shore of the Great Miami River includes a 700,000 square foot sports, entertainment and event complex and a 233-room hotel. The Project placed in service in May 2022.
- The project is projected to create 380 permanent and 150 construction jobs and stimulate additional growth and tax revenue for the surrounding area.

#### Crozier Tech High School - Dallas, TX

- Stonehenge invested in the redevelopment of the former Crozier Tech High School in Dallas, Texas which generated both federal HTCs and state HTCs. The 4-story, 92,818 square foot building was converted into Class-A office space.
- The property was originally built in 1907 and operated as a public high school until it was vacated in the early 1990's. The Project included modernization of mechanical, electrical and water systems and created over 100 construction jobs.

# State Programs

- State Programs generally follow Federal Program
- Each State program is different
- Best Practices | Model States
  - Louisiana, Texas, South Carolina
    - Return on Investment from the Louisiana HTC: for every \$1 in tax credits provided by the state, the state economy generated \$8.76.
    - Texas: placed in 2013; uncapped; able to transfer many ways;
       25% of eligible rehabilitation expenses.
- States can tailor new programs to address specific needs (i.e. expand rural development or increase redevelopment of specific types of buildings; types of taxes offset)
- States that allow flexibility in who can use the state tax credits can potentially lead to
  increases in overall business being conducted in that state. A state that allows nonreal estate businesses to freely buy and utilize tax credits is more appealing than a
  state that places restrictions on who can buy and utilize the tax credits.



#### Historic Tax Credit Coalitions

- The LA HTC Coalition members are stakeholders in urban and rural communities throughout Louisiana who advocate to maintain and protect the LA Historic Tax Credit. The members strive to educate leaders on the impact of the LA HTC, including its success in Main Street communities, revitalizing blighted properties and providing a positive return on investment to state and local governments.
- Work with lobbyists to engage state legislative champion(s) to preserve and protect the historic tax credit.
- Members include preservationists, real estate developers, architects, law firms, lenders and investors, etc.





# Final Takeaways

- State tax credit programs are critical in filling gaps in capital stacks necessary to complete historic projects.
- In the current high rate and high-cost environment, a majority of historic tax credit projects nationwide are being pursued in states with strong state programs.
- Not all state tax credit programs are created and managed the same.
- It takes a village implementation, modifications and defense of state programs requires financial and time commitments from a variety of stakeholders.





#### **Michael Sothan**

Executive Director, Main Street Beatrice, Nebraska; National Trust Advisor

# State Historic Tax Credit Local Impacts

- Beatrice, NE pop ~12,300
- Downtown Beatrice Historic District was designated in 2016, the same year that State HTC Program launches.
- ➤ 3 Beatrice projects using HTC are currently underway, resulting in \$2 million in investments.
- The HTC has proved helpful in starting the conversation for those looking to take on a historic building rehab and gain confidence with the idea, whether they end up using the credit or not.

- The Nebraska Historic Tax Credit has been used or is being used to rehab or save nearly 100 Historic Buildings in the last 7 years.
- Nebraska failed to renew the program in 2022.
- Its loss began to be felt quickly in Beatrice. Our largest downtown building, a 50,000+ sq. ft.
   former hotel and senior living facility closed in April. The loss of the credit created a \$1 million+ gap in the rehabilitation plan, resulting in potential developers taking a step back from the project. This project is estimated to be a \$7+ million rehabilitation.



# Your Voice Makes a Difference

- Do not underestimate the impact YOU can have.
  - > Elected officials want to hear from you, the people on the 'ground.'
  - Advocacy is easier than you think.
  - ➤ Band together, invite others in your network to join you.
  - > Follow up afterward.
- How can I actually help?
  - > A place to start is find your state's HTC leaders, ask them.
  - > Talk openly about the tools you like (and when needed, how they can be better).
  - > Send a letter/email, or pick up the phone to support legislative efforts.
  - > Take advantage of opportunities to bring up HTC's year-round.
  - Consider inviting elected officials to do a tour of your community, and be real about your success and challenges.
  - \* Non-profits yes you can advocate



## **QUESTION AND ANSWER**

Use the Q&A box located on the bottom of your screen ask questions of the speakers.

# Stay Involved

- Stay up to date on local and national advocacy actions with text alerts from the National Trust
- Text SAVINGPLACES to 52886



# **Keep Learning**

- Forum Webinar: Historic Preservation Advocacy in the 118th Congress
- February 23, 2023, 3:00 pm eastern
- Register at forum.savingplaces.org/forumwebinar







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